#### BEFORE THE KANSAS BOARD OF VETERINARY EXAMINERS

IN THE MATTER	)	
	)	
OF	)	
HERSCHEL D. LEWIS, DVM	)	Case No. 20028
License Number: 3151	)	
Respondent	)	
	)	
Pursuant to K.S.A. Chapter 77		

# **CONSENT AGREEMENT AND FINAL ORDER**

NOW ON THIS 5<sup>th</sup> day of October, 2020, the above captioned matter comes before the Kansas Board of Veterinary Examiners ("Board"), by agreement with Herschel D. Lewis, D.V.M. ("Respondent"), for the purpose of resolving the above captioned matter.

The parties knowingly and voluntarily agree as follows:

1. Respondent is and was at all times relevant to this matter licensed by the Board to practice veterinary medicine in Kansas pursuant to K.S.A. 47-817 *et seq.*, and amendments thereto. Board records reflect that the Respondent was issued veterinary license number 3151 on or about June 24, 1965. The Respondent's license to practice veterinary medicine in Kansas is current and will expire on June 30, 2021.

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- 2. On or about March 30, 2020, the Board received information indicating that the Respondent may have violated certain provisions of the Kansas Veterinary Practice Act or the Kansas Administrative Regulations governing the practice of veterinary medicine in Kansas. A subsequent investigation revealed the following facts to be established by a preponderance of evidence:
  - a. On or about March 9, 2020, the complainant ("Owner") took her dog Stella to the Lewis Veterinary Clinic located in Lawrence, Kansas. Owner reported that Stella was acting sick, and that Stella could be pregnant.
  - b. During this clinic visit, Respondent documented that Stella presented very weak and was barely able to stand.
  - c. Respondent did not document if he offered to Owner any diagnostic testing, or offered to refer Stella to another veterinarian for a second opinion.
  - d. On March 10, 2020, Stella was found deceased. A subsequent necropsy determined that Stella had severe peritonitis and pyometra.
  - e. Of note, on or about July 12, 2012, Respondent entered into a Consent Agreement and Order ("2012 Consent Agreement") with the Board regarding Respondent's

- violations of the Kansas Veterinary Practice Act. These violations included, in part, his violation of K.A.R. 70-7-1(h), in that Respondent failed to complete medical records of the physical examination findings and treatment and services rendered. Respondent agreed to maintain compliance with the recordkeeping provisions of the Act in the 2012 Consent Agreement. Further, the Board fined Respondent for his violation, with a portion of the fine stayed in the 2012 Consent Agreement.
- f. Additionally, on or about November 7, 2019, the Board sent to Respondent notice of the findings of the investigation, Case No. 19040, which included allegations that Respondent was in violation of K.A.R. 70-7-1(h) when he failed to complete medical records.

#### APPLICABLE LAW

- 3. K.S.A. 47-816(h)(1): Practice of veterinary medicine means, "To diagnose, treat, correct, change, relieve, or prevent animal disease, deformity, defect, injury or other physical or mental condition; including the prescription or administration of any drug, medicine, biologic, apparatus, application, anesthesia or other therapeutic or diagnostic substance or technique on any animal including but not limited to acupuncture, surgical or dental operations, animal psychology, animal chiropractic, theriogenology, surgery, including cosmetic surgery, any manual, mechanical, biological or chemical procedure for testing for pregnancy or for correcting sterility or infertility or to render service or recommendations with regard to any of the above and all other branches of veterinary medicine."
- 4. K.S.A. 47-830(o)(4): The Board, in accordance with the provisions of the Kansas Administrative Procedure Act, may refuse to issue a license, revoke, suspend, limit, condition, reprimand or restrict a license to practice veterinary medicine or an institutional license for violation of or attempting to violate, directly or indirectly, any provision of the Kansas Veterinary Practice Act or any rules and regulations adopted pursuant to such act. Specifically:
  - a. K.A.R. 70-7-1(h)(2)(D): Each veterinarian shall ensure that all patient records are legible and made contemporaneously with treatment services rendered; and contain a complete record of the physical examination findings and treatment or services rendered.
  - b. K.A.R. 70-8-1(b): ...[D]emonstrating a willful or careless disregard for the health, welfare, or safety of a patient.
  - c. K.A.R. 70-8-1(aa): failing to refer a client if additional expertise is advisable, a second opinion is desirable, or the client requests a referral.
- 5. K.S.A. 47-842: In addition to the board's authority to refuse licensure or impose discipline pursuant to K.S.A. 47-830, and amendments thereto, the board shall have the authority to assess a fine not in excess of \$5,000 against a licensee for each of the causes specified in K.S.A. 47-830, and amendments thereto. Such fine may be assessed in lieu of or in addition to such discipline. The proceedings under this act shall be conducted in accordance with the Kansas Administrative Procedure Act, and the board shall have all the powers granted therein.

- 6. Respondent and the Board mutually desire to enter into this Consent Agreement and Final Order in lieu of further summary and adjudicative proceedings.
- 7. Respondent understands that by entering into this Consent Agreement and Final Order Respondent waives all rights to further adjudication of facts and law that could be determined pursuant to summary proceedings or a hearing conducted in accordance with the Kansas Administrative Procedures Act, K.S.A. 77-501 et seq. in relation to Case No. 20028.
- 8. Respondent waives the right to file a motion for reconsideration and all rights of appeal pursuant to the Kansas Act for Judicial Review, K.S.A. 77-601 *et seq.* in relation to Case No. 20028.
  - 9. The Board accepts Respondent's waiver of rights and stipulations.

#### **ORDER**

WHEREFORE, the Board finds that Respondent is in violation of K.S.A. 47-830(o)(4), as defined in K.A.R. 70-7-1(h)(2)(D), specifically, Respondent failed to ensure that the patient records included documentation that Owner declined diagnostic testing, or that he documented a discussion with Owner about a referral to another veterinarian for a second opinion.

Further, the Board finds that Respondent is in violation of K.S.A. 47-830(o)(4), as defined in K.A.R. 70-7-1(b), in that Respondent failed to complete any diagnostic testing to confirm his diagnosis for Stella.

The Board also finds that Respondent is in violation of K.S.A. 47-830(o)(4), as defined in K.A.R. 70-8-1(aa), specifically, Respondent failed to refer Stella to another veterinarian for a second opinion.

**NOW THEREFORE**, Respondent consents to the following terms and conditions, and the Board orders that:

- 10. Respondent is fined for his violation of K.S.A. 47-830(o)(4), as defined in K.A.R. 70-7-1(h)(2)(D) in the amount of \$2,000.00.
- 11. Respondent is fined for his violation of K.S.A. 47-830(o)(4), as defined in K.A.R. 70-8-1(b) in the amount of \$2,000.00.
- 12. Respondent is fined for his violation of K.S.A. 47-830(o)(4), as defined in K.A.R. 70-8-1(aa) in the amount of \$2,000.00.
- 13. Respondent is fined for a total fine amount of \$6,000.00. Respondent shall make all payments to "The Kansas Board of Veterinary Examiners", and send all payments to:

The Kansas Board of Veterinary Examiners PO Box 379 Wamego, KS 66547

- 14. After completion of the actions set out in the Consent Agreement and Final Order, Respondent will have no remaining obligations to the Board in relation to this case. However, Respondent may be subject to further enforcement action if Respondent fails to comply with the terms, conditions, and requirements imposed by this Consent Agreement and Final Order.
- 15. The matters referred to in this Consent Agreement and Final Order shall not be grounds for future action against Respondent, except the extent that that such matters may be relevant for future disciplinary or licensure proceedings in the Board's consideration of the factors identified in K.S.A. 47-829 [Licenses; expiration; renewal; continuing education requirements], and K.S.A. 47-830 [Grounds for refusal to issue or revocation or suspension of license or other restriction], for establishing rehabilitation or a pattern of conduct.
- 16. Except as provided in paragraph 15, this Consent Agreement and Final Order shall operate as a complete release of all claims the parties may have against each other pending before the Board and arising out of the Board's investigation of these matters. Respondent agrees not to file, or cause to be filed, any litigation or claims in any federal or state court of law or federal or state administrative agency against the Board, its agents, Board members, or employees, individually or in their official capacity. Such litigation or claims include, but are not limited to, any K.S.A. Chapter 60 or Chapter 61 civil action regarding negligence and/or a 42 United States Code action and/or any administrative petition for redress. Respondent agrees that all actions in this matter were a bona fide use of administrative discretion on the part of the Board, its members, and employees, which is a statutory exception to liability within the Kansas Tort Claims Act, K.S.A. 75-6104(b), (c) or (e).
- 17. Respondent agrees that this Consent Agreement and Final Order conforms to Kansas and federal law and that the Board has jurisdiction to enter into it and enter the Final Order provided for herein.
- 18. Respondent understands that a notification of this Consent Agreement and Final Order shall be provided to any other state licensing board or entity if Respondent is also licensed, registered or certified in another state.
- 19. This Consent Agreement and Final Order shall be a public record in the custody of the Board. Additionally, this Consent Agreement and Final Order may be made know to the public by publication in the Board's newsletter and/or by a press release issued by the Board.
- 20. This Consent Agreement and Final Order constitutes the entire agreement of the parties and may only be modified by order of the Board or by a subsequent writing signed by the parties. The agreement shall be interpreted in accordance with the laws of the State of Kansas.

21. This Consent Agreement and Final Order shall become effective on the date indicated in the Certificate of Service.

WHEREFORE, the parties consent to these provisions, which are hereby made the Final Order of the Kansas Board of Veterinary Examiners in the above-captioned case.

IT IS SO ORDERED.

Signed:

on behalf of the Board of Veterinary Examiners

APPROVED AND CONSENTED TO BY:

Herschel D. Lewis, D.V.M., Respondent

Date

## CERTIFICATE OF SERVICE

This is to certify that on this <u>5th</u> day of <u>October</u>, 2020, a true and correct copy of the above and foregoing Consent Agreement and Final Order was deposited in the U.S. Mail, first class postage prepaid, addressed to:

Herschel D. Lewis, D.V.M.

and by email to: jane.weiler@ag.ks.gov

Jane E. Weiler, No. 25276 Assistant Attorney General Attorney for the Board

For the Kansas Board of Vetermary Examiners